DRAFT End of Waste Code
Used Vegetable Oil (ENEW07611019)

Waste Reduction and Recycling Act 2011
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1. Explanatory Statement

This End of Waste (EOW) code for used vegetable oil has been issued by the chief executive in accordance with section 159 of the Waste Reduction and Recycling Act 2011 (WRR Act).

This EOW code states when the used vegetable oil becomes a resource and any relevant requirements and/or conditions for its use. If the resource is not being used in accordance with the relevant requirements and/or conditions of this EOW code, or another type of permit that allows for its use, it is considered a waste under section 13 of the Environmental Protection Act 1994 (EP Act) and must be disposed of appropriately at a facility that is lawfully able to receive the waste.

2. Guidance

2.1 Resource use versus activity

An EOW code states when a waste stops being a waste following any necessary processing or treatment. A waste becomes a resource when it has been determined to meet the requirements of an EOW code. It may be necessary to treat or process the waste prior to meeting those requirements. An Environmental Authority (EA) under the EP Act is required where an activity being undertaken triggers the threshold for any environmentally relevant activity (ERA). This means that treating or processing the waste to meet the resource quality criteria under the EOW code may require an EA under the EP Act if the activity meets the threshold for an ERA.

2.2 Resource versus waste

A waste that is a resource under an EOW code is considered a resource only for the use(s) approved in an EOW code. If a resource does not meet the requirements of the EOW code and/or is not used in accordance with the EOW code, it is not deemed a resource. It remains a waste and must be managed in accordance with waste management requirements under the EP Act and the WRR Act and their subordinate legislation.

A resource approved under an EOW code, is deemed to be a waste again, if it is disposed of at a waste disposal facility, or if it is deposited at a place in a way that would, apart from its use approved under an EOW code, constitute a contravention of the general littering provision or the illegal dumping of waste provision under the WRR Act.

2.3 Failure to comply

It is an offence under section 158(1) of the WRR Act for a registered resource producer to produce the resource, or use, sell or give away the resource if they do not comply with the requirements under an EOW code. Further, it is an offence under section 158(2) of the WRR Act for a person to use the resource in a way, or for a purpose, that does not comply with an EOW code. These offences carry a maximum penalty of 1,665 penalty units for an individual and 8,325 penalty units for a corporation.¹

Please refer to Appendix A of this EOW code for general obligations for all persons operating under this EOW code, which includes the resource users.

2.4 Lawfulness of the activity

The issuing of this EOW code for the use of a resource does not warrant or imply the lawfulness of the activity under all legislation, or that approvals necessary under other legislation have or will be approved. It is the

¹ The value of a penalty unit is stated in the Penalties and Sentences Regulation 2015 (Qld).
responsibility of the **registered resource producer** and **resource user** to identify and obtain all other approvals necessary for the relevant activities.

3. **Period of this EOW code**

This EOW code takes effect from **DD MM YYYY** and remains in force until it is cancelled, amended or suspended by the **chief executive**².

4. **Waste to which this EOW code applies**

This EOW code is limited to **used vegetable oil** which has been lawfully generated as a by-product of food preparation. The **used vegetable oil** becomes a **resource** when the requirements and conditions under this EOW code are met.

5. **Person to whom this EOW code applies**

5.1 **Registered resource producers of the resource**

5.1.1 A **registered resource producer** for this EOW code must comply with the stated registered resource producer requirements in Section 6 – Registered Resource Producer Requirements.

5.2 **Resource users**

5.2.1 The **resource user** must only use the **resource** in a way, and for a purpose allowed under this EOW code.

5.2.2 The **resource user** must comply with the stated conditions of use in Section 7 – Conditions of Use.

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² If an EOW code is to be amended, cancelled or suspended, the chief executive will provide an opportunity to make written submissions by providing a proposed action notice to the registered resource producers; and publishing the proposed action notice on the chief executive’s [website](#).
### 6. Registered Resource Producer Requirements

**Registration under this EOW code**

(6.1) Prior to operating under this EOW code, the producer of the resource must register with the chief executive by giving a notice in the approved form to become a registered resource producer for this EOW code.

**Approved resource**

(6.2) The approved resource is used vegetable oil that complies with Requirement (6.3) of this EOW code.

(6.3) The registered resource producer must not use, sell or give away the resource if it contains restricted animal material.

**Information to be provided**

(6.4) The registered resource producer must provide the following to the resource user each time the resource is supplied for use:

- a) a copy of the EOW code for *Used Vegetable Oil (ENEW07611019)*;
- b) the registered resource producer’s business or individual’s name, ABN and address; and
- c) confirmation in writing that the resource being supplied is compliant with the requirements of this EOW code.

**Records**

(6.5) The registered resource producer must keep the following records for each load of the resource provided to a resource user:

- a) origin of the resource (e.g. address, lot on plan or GPS coordinates);
- b) quantity (in litres) of the resource supplied;
- c) date of dispatch of the resource; and
- d) business or individual’s name, ABN and address of the person receiving the resource.

(6.6) All records required to be kept by the registered resource producer under this EOW code must be:

- a) kept by the registered resource producer for a period of not less than five (5) years; and
- b) provided to the chief executive upon request and in the format requested and time period specified.

**Notification of emergencies, incidents and breaches**

(6.7) Any breach of a requirement of this EOW code must be reported to the chief executive as soon as practicable and within 24 hours of becoming aware of the breach.

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(6.8) **Records** of any breach of a requirement of this EOW code, including full details of the breach and any subsequent actions taken, must be kept and provided to the **chief executive** upon request and in the format requested and time period specified.

### 7. Conditions of Use

**Notification under this EOW code**

(7.1) Prior to operating under this EOW code, a **person** who intends to use the approved **resource** must notify the **chief executive** by giving a notice in the approved form at least 10 days prior to the commencement of using the **resource**.

**Approved uses**

(7.2) The approved **resource** is **used vegetable oil** which complies with **Requirement (6.3)** of this EOW code and is used as a **feed additive**.

**Resource use**

(7.3) The **resource** must not exceed 3% of the total livestock **feed** produced.

**Storage of the resource**

(7.4) The **resource** must be stored in a way that prevents contact with stormwater or runoff.

(7.5) **Resource** stored in containers of greater than 15 litres must be stored within a **secondary containment system**.

**Preventing environmental harm**

(7.6) All reasonable and practicable **measures** must be taken to prevent **environmental harm** caused by storage and/or use of the **resource**.

(7.7) The **resource** must not be released directly or indirectly to land or **waters**.

**Records**

(7.8) The **resource user** must **record** the following information for each **load** of the **resource** received by the **resource user** under this EOW code:

a) **business** or individual’s name, **ABN** and address of the **registered resource producer** who supplied the **resource**;

b) date the **resource user** received the **resource**;

c) quantity (in litres) of the **resource** received by the **resource user**; and

d) site of use of **resource** (e.g. street address, lot on plan or GPS coordinates).

(7.9) All **records** required to be kept by the **resource user** under the conditions of this EOW code must be:

a) kept by the **resource user** for a period of not less than five (5) years; and

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b) provided to the chief executive upon request and in the format requested and time period specified.

<table>
<thead>
<tr>
<th>Notification of emergencies, incidents and breaches</th>
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<tr>
<td>(7.10) Any breach of a condition of this EOW code must be reported to the chief executive as soon as practicable and within 24 hours of becoming aware of the breach.</td>
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<tr>
<td>(7.11) Records of any breach of a condition of this EOW code, including full details of the breach and any subsequent actions taken, must be kept and provided to the chief executive upon request and in the format requested and time period specified.</td>
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8. Definitions

Words and phrases used throughout this EOW code in bold are defined below. Where a definition for a term used in this EOW code is sought and the term is not defined within this EOW code the definitions provided in the relevant legislation shall be used.

‘ABN’ means Australian Business Number which is a unique 11 digit number issued by the Australian Business Register and identifies a business in Australia.

‘business’ means a body of persons, whether incorporated or unincorporated.

‘chief executive’ means the Department of Environment and Science or its successor.

‘emergency(ies)’ means a situation where either human health or safety is threatened, or serious or material environmental harm has been or is likely to be caused; and urgent action is necessary to protect the health or safety of persons, or prevent or minimise the harm, or rehabilitate or restore the environment because of the harm.

‘environmental harm’ means environmental harm as defined in Chapter 1 of the Environmental Protection Act 1994.

‘feed’ means feed as defined in section 4 of Schedule 3 of the Biosecurity Regulation 2016.

‘feed additive’ means feed additive as defined in section 7 of Schedule 3 of the Biosecurity Regulation 2016.

‘lawful(ly)’ means allowed or permitted by law and not contrary to law.

‘load’ means the volume of resource put in or on something for conveyance or transportation, carried at one time. A truck and trailer carrying the resource is considered as one load as well as multiple bins travelling by rail. Where the resource is transported via conveyor systems, information should be recorded on a daily basis until the transfer ceases.

‘measures’ have the broadest interpretation and includes plant, equipment, physical objects, monitoring, procedures, actions, directions and competency.

‘person’ means an individual or a corporation.

‘records’ include breach notifications, written procedures, analysis results, monitoring reports and monitoring programs required under a condition or requirement of this EOW code.

‘registered resource producer(s)’ means a person who produces the resource and has registered with the chief executive (in accordance with Requirement (6.1)) to use, sell or give away the resource to be used under this EOW code.

‘resource(s)’ means used vegetable oil that meets the criteria and quality characteristics in Requirement (6.3) of this EOW code.
‘resource user(s)’ means a person who has notified the chief executive (in accordance with (Condition 7.1)) to receive the resource from a registered resource producer and uses the resource for a use approved under this EOW code and does so in such a manner which does not cause any environmental harm.

‘restricted animal material’ means any material taken from a vertebrate animal other than those materials listed in section 122 of the Biosecurity Regulation 2016.

‘secondary containment system’ means a system designed, installed and operated to prevent any release of contaminants from the system, or containers within the system, to land or waters.

‘used vegetable oil’ means vegetable oil that has been recovered from businesses and industry that use vegetable oil for the purposes of cooking food for human consumption.

‘waters’ includes river, stream, lake, lagoon, pond, swamp, wetland, surface water, natural or artificial watercourse, bed and bank of any watercourse, dams, non-tidal or tidal waters (including the sea), stormwater channel, stormwater drain, roadside gutter, stormwater run-off, and groundwater and any part-thereof.

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Appendix A — General obligation for all persons

This appendix is not intended to provide a comprehensive assessment of all obligations under Queensland law. It provides some general information and persons are encouraged to familiarise themselves with all requirements related to their specific operation.

Responsibilities under the Environmental Protection Act 1994

All persons within the State of Queensland must also meet their obligations under the Environmental Protection Act 1994, and the regulations made under that Act.

General environmental duty

Section 319 of the Environmental Protection Act 1994 states that we all have a general environmental duty. This means that we are all responsible for the actions we take that affect the environment. We must not carry out any activity that causes or is likely to cause environmental harm unless we take all reasonable and practicable measures to prevent or minimise the harm. To decide what meets your general environmental duty, you need to consider:

- the nature of the harm or potential harm
- the sensitivity of the receiving environment
- the current state of technical knowledge for the activity
- the likelihood of successful application of the different measures to prevent or minimise environmental harm that might be taken
- the financial implications of the different measures as they would relate to the type of activity.

It is not an offence not to comply with the general environmental duty. However, maintaining your general environmental duty is a defence against the following acts:

(a) an act that causes serious or material environmental harm or an environmental nuisance
(b) an act that contravenes a noise standard
(c) a deposit of a contaminant, or release of stormwater run-off, mentioned in section 440ZG.


Some relevant offences under the Environmental Protection Act 1994

Causing serious or material environmental harm (sections 437–39)

Material environmental harm is when the harm is not trivial or negligible in nature. Serious environmental harm is harm that is irreversible, of a high impact or widespread, or that is caused to an area of high conservation value or special significance. Damages, or costs required to rehabilitate the environment, of over $5000 constitutes material environmental harm and damages, or costs required to rehabilitate the environment, of over $50,000 constitutes serious environmental harm.

Serious or material environmental harm excludes environmental nuisance.

Causing environmental nuisance (section 440)

Environmental nuisance is unreasonable interference with an environmental value caused by aerosols, fumes, light, noise, odour, particles or smoke. It may also include an unhealthy, offensive or unsightly condition because of contamination.
Depositing a prescribed water contaminant in waters (section 440ZG)

Prescribed water contaminants include a wide variety of contaminants listed in Schedule 10 of the Environmental Protection Regulation 2019.

It is your responsibility to ensure that prescribed water contaminants are not left in a place where they may or do enter a waterway, the ocean or a stormwater drain. This includes making sure that stormwater falling on or running across your site does not leave the site contaminated. Where stormwater contamination occurs you must ensure that it is treated to remove contaminants. You should also consider where and how you store material used in your processes onsite to reduce the chance of water contamination.

Placing a contaminant where environmental harm or nuisance may be caused (section 443)

A person must not cause or allow a contaminant to be placed in a position where it could reasonably be expected to cause serious or material environmental harm or environmental nuisance.

Some relevant offences under the Waste Reduction and Recycling Act 2011

Littering (section 103)

Litter is any domestic or commercial waste and any material a person might reasonably believe is refuse, debris or rubbish. Litter can be almost any material that is disposed of incorrectly. Litter includes cigarette butts and drink bottles dropped on the ground, fast food wrappers thrown out of the car window, poorly secured material from a trailer. However, litter does not include any gas, dust, smoke or material emitted or produced during, or because of, the normal operations of a building, manufacturing, mining or primary industry.

Illegal dumping of waste (section 104)

Illegal dumping is the dumping of large volumes of litter (200 litres or more) at a place.

Failure to comply with EOW code (section 158)

A registered resource producer for an EOW code must not use, sell or give away the resource unless the registered resource producer complies with the requirements of the EOW code relating to the resource.

A person, other than a registered resource producer, must not use a resource in a way, or for a purpose, that does not comply with an EOW code for the resource.

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